The denial of the democratic method of achieving social control is in part the product of sheer impatience and romantic longing for a short-cut which if it were taken would defeat its own end. It is in part the fruit of the Russian revolution, oblivious of the fact that Russia never had any democratic tradition in its whole history and was accustomed to dictatorial rule in a way that is foreign to the spirit of every Western country. In part, it is the product of the capture of the machinery of democratic legislation and administration by the dominant economic power, known for short as plutocracy or “the interests.”

Discontent with democracy as it operates under conditions of exploitation by special interests has justification. But the notion that the remedy is violence and a civil war between classes is a counsel of despair.

If the method of violence and civil war be adopted the end will be either fascism, open and undisguised, or the common ruin of both parties to the struggle. The democratic method of social change is slow; it labors under many and serious handicaps imposed by the undemocratic character of what passes for democracy. But it is the method of liberalism, with its belief that liberty is the means as well as the goal and that only through the development of individuals in their voluntary cooperation with one another can the development of individuality be made secure and enduring.

The Future of Liberalism

The emphasis of earlier liberalism upon individuality and liberty defines the focal points of discussion of the philosophy of liberalism to-day. This earlier liberalism was itself an outgrowth, in the late eighteenth and nineteenth centuries, of an earlier revolt against oligarchical government, one which came to its culmination in the “glorious revolution” of 1688. The latter was fundamentally a demand for freedom of the tax-payer from governmental arbitrary action, in connection with a demand for confessionist freedom in religion by the Protestant churches. In the new liberalism expressly so named, demand for individual freedom of action came primarily from the rising industrial and trading class, and was directed against restrictions placed by government, in legislation, common law and judicial action (and other institutions having connection with the political state) upon freedom of economic enterprise. In both cases, governmental action and the desired freedom were placed in antithesis to each other. This way of conceiving liberty has persisted; it was strengthened in this country by the revolt of the colonies and by pioneer conditions.

Nineteenth-century philosophic liberalism added, more or less because of its dominant economic interest, the conception of natural laws to that of natural rights in the earlier Whig movement. There are natural laws, it held, in social matters as well as in physical, and these natural laws are economic in character. Political laws, on the other hand, are man-made and in that sense artificial. Governmental intervention in industry and exchange was thus regarded as a violation not only of inherent individual liberty but also of natural laws—of which supply and demand is

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a sample. The proper sphere of governmental action was simply to prevent and to secure redress for infringement by one, in the exercise of his liberty, of like and equal liberty of action by others.

Nevertheless, demand for freedom in initiation and conduct of business enterprise did not exhaust the content of the earlier liberalism. In the minds of its chief promulgators there was included an equally strenuous demand for liberty of mind:—freedom of thought and its expression in speech, writing, print and assemblage. The earlier interest in confessional freedom was generalized, and thereby deepened as well as broadened. This demand was a product of the rational enlightenment of the eighteenth century and of the growing importance of science. The great tide of reaction that set in after the defeat of Napoleon, the demand for order and discipline, gave the agitation for freedom of thought and its expression plenty of cause and plenty of opportunity.

The earlier liberal philosophy rendered valiant service. It finally succeeded in sweeping away, especially in its home, Great Britain, an innumerable number of abuses and restrictions. The history of social reforms in the nineteenth century is almost one with the history of liberal social thought. It is not, then, from ingratitude that I shall emphasize its defects, for recognition of them is essential to an intelligent statement of the elements of liberal philosophy for the present and any near-by future. The fundamental defect was its lack of perception of historic relativity. This lack is expressed in the conception of the individual as something given, complete in itself, and of liberty as a ready-made possession of the individual, only needing the removal of external restrictions in order to manifest itself. The individual of earlier liberalism was a Newtonian atom having only external time and space relations to other individuals, save in that each social atom was equipped with inherent freedom. These ideas might not have been especially harmful if they had been merely a rallying-cry for practical movements. But they formed part of a philosophy, and of a philosophy in which the particular ideas of individuality and freedom were asserted to be absolute and eternal truths; good for all times and all places.

This absolutism, this ignoring and denial of temporal relativity, is one great reason why the earlier liberalism degenerated so easily into pseudo-liberalism. For the sake of saving time, I shall identify what I mean by this spurious liberalism, the kind of social ideas represented by the “Liberty League” and ex-President Hoover. I call it a pseudo-liberalism because it ossified and narrowed generous ideas and aspirations. Even when words remain the same, they mean something very different when they are uttered by a minority struggling against repressive measures, and when expressed by a group that has attained power and then uses ideas that were once weapons of emancipation as instruments for keeping the power and wealth they have obtained. Ideas that at one time are means of producing social change have not the same meaning when they are used as means of preventing social change. This fact is itself an illustration of historic relativity, and an evidence of the evil that lay in the assertion by earlier liberalism of the immutable and eternal character of their ideas. Because of this latter fact, the laissez-faire doctrine was held by the degenerate school of liberals to express the very order of nature itself. The outcome was the degradation of the idea of individuality until in the minds of many who are themselves struggling for a wider and fuller development of individuality, individualism has become a term of hissing and reproach, while many can see no remedy for the evils that have come from the use of socially unrestrained liberty in business enterprise, save change produced by violence. The historic tendency to conceive the whole question of liberty as a matter in which individual and government are opposed parties has borne bitter fruit. Born of despotic government, it has continued to influence thinking and action after government had become popular and in theory the servant of the people.

I pass now to what the philosophy of liberalism would be were its inheritance of absolutism eliminated. In the first place, such liberalism knows that an individual is nothing fixed, given ready-made. It is something achieved, and achieved not in isolation but with the aid and support of conditions, cultural and physical,—including in “cultural,” economic, legal and political institutions as well as science and art. Liberalism knows that social conditions may restrict, distort and almost prevent the development of individuality. It therefore takes an active interest in the working of social institutions that have a bearing, positive or negative, upon the growth of individuals who shall be reared in fact and not merely in abstract theory. It is as much interested in the positive construction of favorable institutions, legal, political and economic as it is in removing abuses and overt oppressions.

In the second place, liberalism is committed to the idea of his-
toric relativity. It knows that the content of the individual and freedom change with time; that this is as true of social change as it is of individual development from infancy to maturity. The positive counterpart of opposition to doctrinal absolutism is experimentalism. The connection between historic relativity and experimental method is intrinsic. Time signifies change. The significance of individuality with respect to social policies alters with change of the conditions in which individuals live. The earlier liberalism in being absolute was also unhistoric. Underlying it there was a philosophy of history which assumed that history, like time in the Newtonian scheme, means only modification of external relations; that it is quantitative not qualitative and internal. The same thing is true of any theory that assumes, like the one usually attributed to Marx, that temporal changes in society are inevitable—that is, are governed by a law that is not itself historical. The fact is that the historicism and the evolutionism of nineteenth century doctrine were only half-way doctrines. They assumed that historical and developmental processes were subject to some law or formula outside temporal processes.

The commitment of liberalism to experimental procedure carries with it the idea of continuous reconstruction of the ideas of individuality and of liberty, in their intimate connection with changes in social relations. It is enough to refer to the changes in productivity and distribution since the time when the earlier liberalism was formulated, and the effect of these transformations, due to science and technology, upon the terms on which men associate together. An experimental method is the recognition of this temporal change in ideas and policies so that the latter may co-ordinate with the facts, instead of being opposed to them. Any other view maintains a rigid conceptualism, and implies that facts should conform to concepts that are framed independently of temporal or historical change.

The two things essential, then, to thoroughgoing social liberalism are, first, realistic study of existing conditions in their movement, and, secondly, leading ideas, in the form of policies, for dealing with these conditions in the interest of increased individuality and liberty. The first requirement is so obviously implied that I shall not elaborate it. The second point needs some amplification. Experimental method is not just messing around nor doing a little of this and a little of that in the hope that things will improve. Just as in the physical sciences, it implies a coherent body of ideas, a theory, that gives direction to effort. What is implied, in contrast to every form of absolutism is that the ideas and theory be taken as methods of action tested and continuously revised by the consequences they produce in actual social conditions. Since they are operational in nature, they modify conditions, while the first requirement, that of basing policies upon realistic study of actual conditions, brings about their continuous reconstruction.

It follows finally that there is no opposition in principle between liberalism as social philosophy and radicalism in action, if by radicalism is signified the adoption of policies that bring about drastic, instead of piecemeal, social change. It is all a question of what kind of procedures an intelligent study of changing conditions discloses. These changes have been so tremendous in the last century, yes, in the last forty years, that it looks to me as if radical methods were now necessary. But all that the argument here requires is recognition of the fact that there is nothing in the nature of liberalism that makes it a milk-water doctrine, committed to compromise and minor "reforms." It is worth noting that the earlier liberals were regarded in their day as subversive radicals.

What has been said should make it clear that the question of method in formation and execution of policies is the central thing in liberalism. The method indicated is that of maximum reliance upon intelligence. This fact determines its opposition to those forms of radicalism that place chief dependence upon violent overthrow of existing institutions as the method of effecting desired social change. A genuine liberal will emphasize as crucial the complete correlation between the means used and the consequences that follow. The same principle which makes him aware that the means employed by pseudo-liberalism only perpetuate and multiply the evils of existing conditions makes him also aware that dependence upon sheer massed force, as the means of social change decides the kind of consequences that actually result. Doctrines, whether proceeding from Mussolini or from Marx, which assume that because certain ends are desirable therefore those ends and nothing else will result from the use of force to attain them, is but another example of the limitations
put upon intelligence by any absolute theory. In the degree in
which mere force is resorted to, actual consequences are them-
selves so compromised that the ends originally in view have in
fact to be worked out afterwards by the method of experimental
intelligence.

In saying this, I do not wish to be understood as meaning that
radicals of the type mentioned have any monopoly of the use of
force. The contrary is the case. The reactionaries are in posses-
sion of force, in not only the army and police, but in the press
and the schools. The only reason they do not advocate the use of
force is the fact that they are already in possession of it, so that
their policy is to cover up its existence with idealistic phrases—of
which their present use of the ideas of individual initiative and
liberty is a striking example.

These facts exemplify the essential evil of reliance upon sheer
force. Action and reaction are physically equal and in opposite
direction and force as such is always physical. Dependence upon
it on one side always sooner or later calls out force on the other
side. The whole problem of the intelligent use of force is one too
large to go into here. I can only say that when the forces in pos-
session are so blind and stubborn as to resist by force the free use
of intelligence in effecting social change, they not only encourage
dependence upon the method of force in those who see the need
of social change but they give the latter its maximum of justifi-
cation. The emphasis of liberalism upon liberty of inquiry, com-
munication and organization does not commit it to unqualified
pacifism but to the unremitting use of every method of intelli-
gence that conditions permit—and to search for all that are
possible.

In conclusion, I wish to emphasize a point implied in the ear-
erlier discussion. The question of the practical significance of lib-
erty is much wider than that of the relation of government to the
individual, to say nothing of the monstrosity of the doctrine that
assumes that under all conditions governmental action and indi-
vidual liberty are found in separate and independent spheres.
Government is one factor and an important one. But it comes
into the picture only in relation to other matters. At present,
these other matters are economic and cultural. With respect to
the first point, it is absurd to conceive liberty as that of the busi-
ness entrepreneur and ignore the immense regimentation to
which workers are subjected, intellectual as well as manual work-
ers. As to the second point, the full freedom of the human spirit
and of individuality can be achieved only as there is effective op-
portunity to share in the cultural resources of civilization. No
economic state of affairs is merely economic. It has a profound
effect upon the presence or absence of cultural freedom. Any lib-
eralism that does not make full cultural freedom supreme and
that does not see the relation between it and genuine industrial
freedom as a way of life is a degenerate and delusive liberalism.